



KAY IVEY
GOVERNOR

STATE OF ALABAMA
EMERGENCY MANAGEMENT AGENCY

5898 COUNTY ROAD 41 • P.O. DRAWER 2160 • CLANTON, ALABAMA 35046-2160
(205) 280-2200 FAX # (205) 280-2495



BRIAN E. HASTINGS
DIRECTOR

February 18, 2022

MEMORANDUM

TO: All County EMA Directors

FROM: Brian Hastings, Director
Alabama Emergency Management Agency

RE: **FY 2021 EMPG Cooperative Agreements**

Enclosed is your FY 2021 EMPG Federal Cooperative Agreement, 21EMF, which includes 21EMS (salary supplement), as applicable. All FY 2021 EMPG Federal Cooperative Agreements should be signed by the appropriate officials, and then one copy should be returned to AEMA as soon as possible. Please read the cooperative agreement thoroughly to ensure your compliance with all guidance and requirements.

Remember that we must receive your signed cooperative agreement before any payments can be released. If you have any questions regarding requirements, please contact your AEMA Division Coordinator.

If you have any financial questions, please contact Cynthia Paradise at (205) 280-2232, Cynthia.Paradise@ema.alabama.gov. Any EMPG programmatic questions should be directed to Deborah Link, (205) 280-2223, Deborah.Link@ema.alabama.gov.

Sincerely,

Brian E. Hastings
Director, AEMA

BEH/dl
Enclosure(s)

**ALABAMA EMERGENCY MANAGEMENT AGENCY (AEMA)
FY2021 EMERGENCY MANAGEMENT PERFORMANCE GRANT (EMPG)
COOPERATIVE AGREEMENT (CA)**

1. Subrecipient:	Madison County EMA
2. Effective Dates:	10/01/2020-09/30/2021
3. Issuing Agency:	Alabama Emergency Management Agency, 5898 County Road 41, P.O. Drawer 2160, Clanton, AL 35046-2160
4. FAIN:	EMA-2021-EP-00021-S01
5. CA Number(s):	21EMF - \$103,148.00 21EMS - \$12,000.00
6. Local Allocation Amount:	\$115,148.00
7. CFDA #:	97.042
8. Federal Award Date:	10/01/2020
9. Federal Award Type:	FY2021 EMPG

Subrecipient agrees to: (1) provide information requested by AEMA regarding the subrecipient's emergency management operation in a timely manner; (2) submit requests for reimbursement of expenditures incurred relative to this agreement using forms provided or approved by AEMA and utilize the AEMA Grants Management online portal; (3) present claims with clear and adequate supporting documentation as instructed by AEMA; (4) submit claims on a monthly basis within thirty (30) calendar days after the end of the month for which they are filed; (5) submit all claims relating to this grant by October 31, 2021; (6) provide information requested by AEMA concerning claimed expenditures within three (3) working days; (7) utilize funds for essential operating expenses of local EMA offices, such as salaries, benefits, supplies, maintenance of facilities, and other necessary and eligible operating costs; (8) make available to AEMA all EMPG related files and documentation for compliance monitoring and review; (9) comply with all reporting, data collection, and evaluation requirements, as prescribed by law or detailed in program guidance; and (10) contribute 50% of all costs submitted for reimbursement as a cash match consisting of payments made by the subrecipient.

The AEMA Director or his/her designated agent may elect to withhold, or, with a ten (10) day notice, withdraw all or part of this funding from the subrecipient for: (1) non-compliance with any portion of the terms stated, referenced, or incorporated into this agreement; (2) failure to perform appropriately in an emergency situation; or, (3) allowing the position of local EMA Director to remain vacant for more than thirty (30) days without appointment of either a new Director or an Acting Director.

Jeff Birdwell, Jeff Birdwell

Local EMA Director (print name, sign, and initial each attached page)

2/22/22

Date

Certification by County Authorizing Official:

I certify that I understand and agree to comply with the general and fiscal provisions of this agreement including the terms and conditions; to comply with provisions of the regulations governing these funds and all other applicable federal and state laws; that all information presented is correct; that there has been appropriate coordination with affected agencies; that I am duly authorized to perform the tasks of the Authorizing Official as they relate to the requirements of this agreement; that costs incurred prior to award of funds may result in the expenditures being absorbed by the subrecipient; and, that the receipt of these grant funds through the subrecipient will not supplant other state or local funds budgeted for emergency management purposes.

Chief Elected Official (print name and sign)

Date

BHastings

Brian Hastings, Director, AEMA

Date

AGREEMENT ARTICLES

Emergency Management Performance Grant (EMPG)

Subrecipient acknowledges and agrees to the following policies (full texts are incorporated by reference into the terms of this award) which includes the 2021 DHS Standard Terms and Conditions, which apply to all new federal financial assistance awards funded in FY 2021. These terms and conditions apply to subrecipients unless an award term or condition specifically indicates otherwise. The United States has the right to seek judicial enforcement of these obligations:

Federal and State Funding Regulations		
Article 1	OMB Guidance for Grants and Agreements 2 CFR Part 200	<i>Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards to non-Federal Entities</i> The principal set of rules and regulations issued by federal agencies regarding federal funding administration. Subrecipients are required to follow the applicable provisions of the Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards located at Title 2, Code of Federal Regulations (CFR) Part 200, and adopted by USDHS at 2 CFR Part 3002.10.
Article 2	Duplication of Benefits 2 CFR Part 200, Subpart E The 2021 DHS Standard Terms and Conditions	<i>Duplication of Benefits</i> Any cost allocable to a particular federal financial assistance award provided for in 2 CFR Part 200, Subpart E, may not be charged to other federal financial assistance awards to overcome fund deficiencies; to avoid restrictions imposed by federal statutes, regulations, or federal financial assistance award terms and conditions; or for other reasons. However, these prohibitions would not preclude recipients from shifting costs that are allowable under two or more awards in accordance with existing federal statutes, regulations, or the federal financial assistance award terms and conditions.
Article 3	Judicial Administration of Federal Grants and Agreements 28 CFR Chapter I	<i>Judicial Administration</i> Subrecipients are required to comply with the Department of Justice requirements for grants and cooperative agreements to state and local governments. Part 18 Administrative Review Procedure. Part 20 Criminal Justice Information Systems. Part 22 Confidentiality of Identifiable Research and Statistical Information. Part 23 Criminal Intelligence Systems Operating Policies. Part 63 Floodplain Management and Wetland Protection Procedures.
Article 4	Universal Identifier and System of Award Management 2 CFR Part 25, Appendix A	<i>System for Award Management</i> Subrecipients are required to comply with the requirements set forth in the government-wide financial assistance award term regarding the System for Award Management and Universal Identifier Requirements.
Article 5	Policies for Federal Credit Programs and Non-Tax Receivables OMB Circular A-129	<i>Federal Debt Status</i> Subrecipients are required to be non-delinquent in their repayment of any federal debt. Examples of relevant debt include delinquent payroll and other taxes, audit disallowances, and benefit overpayments.
Article 6	Alabama Constitution of 1901, Article XI § 213	<i>State of Alabama Debt</i> Prohibits any commitments by subrecipient from constituting a debt of the State of Alabama.
Article 7	Nonprocurement Debarment and Suspension 2 CFR Part 3000, Subpart C	<i>Debarment/Suspension</i> Restricts federal financial assistance awards, subawards, and contracts with certain parties that are debarred,

	2 CFR Part 180	suspended, or otherwise excluded from or ineligible for participation in federal assistance programs or activities. The debarment and suspension procedures are intended to prevent waste, fraud, and abuse in procurement and non-procurement actions. Debarment and suspension of an organization or individual excludes that company or individual from doing business with the Federal Government or those funded by it.
Article 8	Hatch Act 5 USC 1501, et seq.	Partisan Political Activity None of the funds, materials, property, or services provided directly or indirectly under this agreement shall be used for any partisan political activity, or to further the election or defeat of any candidate for public office, or otherwise violate the provisions of the "Hatch Act."
Article 9	Byrd Anti-Lobbying Amendment 31 USC § 1352	Lobbying None of the funds provided under a federal financial assistance award may be expended by the subrecipient to pay any person to influence or attempt to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with any federal action related to a federal award or contract, including any extension, continuation, renewal, amendment, or modification.
Article 10	Alabama Act 2016-312	Boycotting Prohibits Alabama governmental bodies from entering into contracts with commercial entities that participate in boycotts against nations or business organizations that Alabama citizens can otherwise trade with (members of the World Trade Organization or other countries with which the United States has free-trade agreements).
Article 11	Reporting Subawards and Executive Compensation 2 CFR Part 170, Appendix A	Reporting Subawards and Executive Compensation Subrecipients are required to comply with the requirements set forth on Reporting Subawards and Executive Compensation. Requires the full disclosure to the public of all entities or organizations receiving federal funds.
Article 12	Acknowledgement of Federal Funding from DHS The 2021 DHS Standard Terms and Conditions	Funding Acknowledgement Subrecipients must acknowledge their use of federal funding when issuing statements, press releases, requests for proposal, bid invitations, and other documents describing projects or programs funded in whole or in part with federal funds.
Article 13	DHS Specific Acknowledgements and Assurances The 2021 DHS Standard Terms and Conditions	Access to Records All recipients, subrecipients, successors, transferees, and assignees must acknowledge and agree to comply with applicable provisions governing DHS access to records, accounts, documents, information, facilities, and staff.
Article 14	Disaster Recovery Act of 2018	Audits/Internal Reviews Subrecipient acknowledges and agrees that no language in this agreement is intended to prohibit audits or internal reviews by AEMA, the FEMA Administrator, or the Comptroller General of the United States.
Article 15	False Claims Act and Program Fraud Civil Remedies 31 USC § 3729-3733 Administrative Remedies for False Claims and Statements 31 USC Chap 38 § 3801-3812	False/Fraudulent Claims Prohibits the submission of false or fraudulent claims for payment to the federal government. Subrecipient is liable for making false claims and/or statements and subject to the remedies under this law.
Article 16	Non-Supplanting Requirement The 2021 DHS Standard Terms and Conditions	Supplanting

		Subrecipients receiving federal financial assistance awards made under programs that prohibit supplanting by law must ensure that federal funds do not replace (supplant) funds that have been budgeted for the same purpose through non-federal sources.
Article 17	Best Practices for Collection and Use of Personally Identifiable Information The 2021 DHS Standard Terms and Conditions	Personally Identifiable Information Subrecipients who collect personally identifiable information (PII) are required to have a publicly available privacy policy that describes standards on the usage and maintenance of the PII they collect.
Article 18	Copyright 17 USC § 401 or 402	Copyright Subrecipients must affix the applicable copyright notices and an acknowledgement of US Government sponsorship (including the award number) to any work first produced under federal financial assistance awards.
Article 19	Bayh-Dole Act 35 USC § 200 et seq. 37 CFR Part 401 37 CFR § 401.14	Patents and Intellectual Property Rights Subrecipients are subject unless otherwise provided by law. Subrecipients are subject to the specific requirements governing the development, reporting, and disposition of rights to inventions and patents resulting from federal financial assistance awards.
Article 20	Use of DHS Seal, Logo, and Flags The 2021 DHS Standard Terms and Conditions	Logo Use Subrecipients must obtain permission from their DHS FAO prior to using the DHS seal(s), logos, crests or reproductions of flags or likenesses of DHS agency officials, including use of the United States Coast Guard seal, logo, crests or reproductions of flags or likenesses of Coast Guard officials.
Article 21	Closed-Captioning of Public Service Announcements 47 USC 611	Closed Captioning Any television public service announcement that is produced or funded in whole or in part by any agency or instrumentality of the federal government shall include closed captioning of the verbal content of such announcement.
Personnel/Workplace Requirements		
Article 22	Federal Drug-Free Workplace Act of 1988 Public Law 100-690 41 USC § 8101-8106 2 CFR Part 3001 Subpart B 2 CFR Part 182 § 5152-5158	Drug-Free Workplace Subrecipients must comply with drug-free workplace requirements.
Article 23	Davis-Bacon Act 40 USC 3141-3144 and 3146-3148 29 CFR Part 5	Fair Wages Requirement for paying the local prevailing wages on public works projects for laborers and mechanics. Applies to contractors and subcontractors performing on federally funded or assisted contracts in excess of \$2,000 for the construction, alteration, or repair of public buildings or public works.
Article 24	Copeland Anti-Kickback Act 18 USC § 874 40 USC § 3145 29 CFR Part 3	Fair Wages Gives workers on covered federal contracts the right to receive the full pay to which they are entitled for the work they perform. Protects workers on covered contracts from payroll deductions that are not explicitly permitted under DOL's regulations or otherwise approved by DOL.
Article 25	Contract Work Hours and Safety Standards Act 29 CFR Part 5.5(b)	Work Hours and Safety Standards Federal law that covers hours and safety standards in construction contracts. Applies to federal service contracts and federal and federally assisted construction contracts worth over \$100,000 and requires contractors and subcontractors on covered contracts to pay laborers and mechanics employed in the performance of the contracts one and one-half times their basic rate of pay

		for all hours worked over 40 in a workweek. Also prohibits unsanitary, hazardous, or dangerous working conditions on federal and federally financed and assisted construction projects.
Article 26	Federal Leadership on Reducing Text Messaging while Driving Executive Order 13513	Text Messaging Subrecipients are encouraged to adopt and enforce policies that ban text messaging while driving, including conducting initiatives described in Section 3(a) when on official government business or when performing any work for or on behalf of the federal government.
Article 27	Whistleblower Protection Enhancement Act Public Law 112-199 10 USC § 2324 10 USC § 2409 41 USC § 4304 and 4310 41 USC § 4712	Whistleblower Protection Subrecipients must comply with the statutory requirements for whistleblower protections (if applicable). Retaliatory personnel action against any employee or applicant because of disclosure of information by that employee or applicant is prohibited.
Article 28	Civil Rights Act of 1964, Title VI	Discrimination: Civil Rights No person in the United States will, on the grounds of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving federal financial assistance. Discrimination: Limited English Proficiency Prohibition against discrimination on the basis of national origin, which requires that subrecipients of federal financial assistance take reasonable steps to provide meaningful access to persons with limited English proficiency (LEP) to their programs and services.
Article 29	Civil Rights Act of 1968 Public Law 90-284	Discrimination: Civil Rights Prohibits subrecipients from discriminating in the sale, rental, financing, and advertising of dwellings, or in the provision of services in connection therewith, on the basis of race, color, national origin, religion, disability, familial status, and sex.
Article 30	Age Discrimination Act of 1975 Public Law 94-135	Discrimination: Age Prohibits discrimination on the basis of age in any program or activity receiving federal financial assistance.
Article 31	Education Amendments of 1972, Equal Opportunity in Education Act, Title IX Public Law 92-318	Discrimination: Sex/Gender Provides that no person in the United States will, on the basis of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any educational program or activity receiving federal financial assistance.
Article 32	Americans with Disabilities Act of 1990, as amended (ADA), Titles I, II, and III, Public Law No. 101-336	Discrimination: Disability Prohibits subrecipients from discriminating on the basis of disability in the operation of public entities, public and private transportation systems, places of public accommodation, and certain testing entities.
Article 33	Section 504, Rehabilitation Act of 1973 (Handicapped) Public Law 93-112	Discrimination: Handicapped No otherwise qualified handicapped individuals in the United States will, solely by reason of the handicap, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving federal financial assistance.
Article 34	Equal Employment Opportunity Executive Order 11246	Discrimination: Equal Employment Prohibits discrimination against any employee or applicant for employment because of race, color, religion, sex, sexual orientation, gender identity, or national origin. Subrecipient will take affirmative action to ensure that applicants are employed, and that employees are treated without regard to their race, color, religion, sex, sexual

		orientation, gender identity, or national origin during employment.
Article 35	Nondiscrimination in Matters Pertaining to Faith-Based Organizations 6 CFR Part 19	<i>Discrimination: Faith-Based Organizations</i> Ensures the equal treatment of faith-based organizations in social service programs administered or supported by DHS or its component agencies, enabling those organizations to participate in providing important social services to beneficiaries. Subrecipients must comply with the equal treatment policies and requirements and other applicable statutes, regulations, and guidance governing the participation of faith-based organizations in individual DHS programs.
Procurement/Inventory Requirements		
Article 36	Appropriations Act Public Law 103-333 § 507	<i>Procurement: American Products</i> To the extent practicable, all equipment and products purchased with federal funds should be American made.
Article 37	John S. McCain National Defense Authorization Act for Fiscal Year 2019 Public Law 115-232 § 889(b) FEMA Policy #405-143-1: Prohibitions on Expending FEMA Award Funds for Covered Telecommunications Equipment or Services 2 CFR 200.216	<i>Procurement: Prohibited Products</i> Prohibits the procurement of telecommunications equipment produced by Huawei Technologies Company or ZTE Corporation (or any subsidiary or affiliate of such entities).
Article 38	Solid Waste Disposal Act 2007 CPG-The EPA Comprehensive Procurement Guideline Program Public Law 89-272 § 6002 Resource Conservation and Recovery Act Public Law 94-580 40 CFR Part 247	<i>Procurement: Recovered and Recycled Materials</i> The Resource Conservation and Recovery Act requires procuring agencies to buy recycled-content products designated by EPA in the CPG. Requirements include procuring items that contain the highest percentage of recovered materials practicable, consistent with maintaining a satisfactory level of competition. The government's "buy recycled" program seeks to stimulate the demand for products made with recovered materials. Preference is for purchasing recycled materials where practicable. <i>Materials Use/Environmental Impact</i> The Act encourages the use of materials recovered through recycling, and thereby help to reduce the amount of waste that must be disposed of and associated environmental impacts.
Article 39	Disposition of Equipment Acquired Under the Federal Award 2 CFR 200.313	<i>Equipment/Inventory</i> When original or replacement equipment acquired under this award by the recipient or its subrecipients is no longer needed for the original project or program or for other activities currently or previously supported by a federal awarding agency, you must request instructions from FEMA to make proper disposition of the equipment.
Article 40	SAFECOM Guidance for Emergency Communications Grants	<i>Communications</i> Subrecipients receiving federal financial assistance awards made under programs that provide emergency communication equipment and its related activities must comply with the SAFECOM Guidance for Emergency Communication Grants, including provisions on technical standards that ensure and enhance interoperable communications.
Environmental Impact/Safety Requirements		
Article 41	Energy Policy and Conservation Act Public Law 94-163	<i>Energy Efficiency</i> Subrecipients must comply with the requirements of this Act, which contains policies relating to energy efficiency that are defined in the state energy conservation plan issued in compliance with this Act.

Article 42	National Environmental Policy Act of 1969 (NEPA) Public Law 91-190	Environmental Requires subrecipients to use all practicable means within their authority, and consistent with other essential considerations of national policy, to create and maintain conditions under which people and nature can exist in productive harmony and fulfill the social, economic, and other needs of present and future generations of Americans.
Article 43	Clean Air Act 42 USC chapter 85	Air Quality Standards A comprehensive federal law that regulates air emissions from stationary and mobile sources. Establishes air quality standards to protect public health and public welfare and to regulate emissions of hazardous air pollutants.
Article 44	Federal Water Pollution Control Act Public Law 92-500	Water Pollution Control Provides for water pollution control activities, regulates discharges of pollutants into the waters of the United States, and regulates quality standards for surface waters.
Article 45	Hotel and Motel Fire Safety Act of 1990 Public Law 101-391	Fire Prevention Subrecipients must ensure that all conference, meeting, convention, or training space funded in whole or in part with federal funds complies with the fire prevention and control guidelines.
Article 46	USA PATRIOT Act of 2001 Public Law 107-56	Terrorism Subrecipients must comply with requirements of Section 817 of the Uniting and Strengthening America by Providing Appropriate Tools Required to Intercept and Obstruct Terrorism Act of 2001. Section 817 expands the biological weapons statute.
Article 47	Terrorist Financing Executive Order 13224	Terrorist Financing Prohibits transactions with, and the provision of resources and support to, individuals and organizations associated with terrorism. Subrecipients are legally responsible to ensure compliance.
Article 48	Trafficking Victims Protection Act of 2000 (TVPA) Public Law 106-386 21 USC 7104	Human Trafficking Subrecipients must comply with the requirements of the government-wide financial assistance award term that prohibits human trafficking and requires reporting of human trafficking.
Article 49	Fly America Act of 1974 Public Law 93-623	Air Travel Subrecipients must comply with preference for US Flag Air Carriers (air carriers holding certificates under 49 USC section 41102) for international air transportation of people and property to the extent that such service is available.
Article 50	Activities Conducted Abroad The 2021 DHS Standard Terms and Conditions	Activities Conducted Abroad Subrecipients must ensure that project activities carried on outside the United States are coordinated as necessary with appropriate government authorities and that appropriate licenses, permits, or approvals are obtained.
Program Guidance		
Article 51	FEMA Notice of Funding Opportunity (NOFO) Requirements and AEMA EMPG Program Guidance	Programmatic Guidance Subrecipients must comply with all applicable requirements set forth in the FEMA NOFO and AEMA EMPG Program Guidance, which are incorporated here by reference in these award terms and conditions.

