



Huntsville, Alabama

305 Fountain Circle
Huntsville, AL 35801

Cover Memo

Meeting Type: City Council Regular Meeting **Meeting Date:** 10/9/2025

File ID: 2025-935

Department: Engineering

Subject:

Type of Action: Approval/Action

Resolution authorizing the Mayor to enter into a Grant Agreement by and among the United States Department of Transportation, the Alabama Department of Transportation, and the City of Huntsville, Alabama, for the Pedestrian Access and Redevelopment Corridor (PARC) project, Project No. 71-25-SP24.

Resolution No.

Finance Information:

Account Number: TBD

City Cost Amount: N/A

Total Cost: \$20,000,000.00

Special Circumstances:

Grant Funded: \$20,000,000.00

Grant Title - CFDA or granting Agency: RAISE

Resolution #: N/A

Location: (list below)

Address: N/A

District: District 1 ☐ District 2 ☐ District 3 ☐ District 4 ☐ District 5 ☐

Additional Comments:

An agreement between the City of Huntsville, State of Alabama and Federal Highway Administration for acceptance of FY22 RAISE Grant funds for the channel improvements associated with the PARC project.

RESOLUTION NO. 25-

WHEREAS, the United States Department of Transportation (USDOT) has awarded the Alabama Department of Transportation (ALDOT) a RAISE Grant for the Pedestrian Access and Redevelopment Corridor (PARC) project; and

WHEREAS, USDOT and ALDOT have selected the City of Huntsville as a subrecipient of the said RAISE Grant.

NOW THEREFORE, BE IT RESOLVED by the City Council of Huntsville, Alabama, that the Mayor, in his official capacity, be, and is hereby authorized to sign the Grant Agreement from the United States Department of Transportation, which is entered into by and among the United States Department of Transportation, the Alabama Department of Transportation and the City of Huntsville, Alabama for the RAISE Grant, which said agreement is substantially in words and figures similar to that certain document attached hereto and identified as "Grant Agreement Under the Fiscal Year 2022 RAISE Program." consisting of fifteen (15) pages, and the date of October 9, 2025, appearing on the margin of the first page, together with the signature of the President or President Pro Tern of the City Council, and executed copy of said document being permanently kept on file in the Office of the City Clerk of the City of Huntsville, Alabama.

ADOPTED this the 9th day of October, 2025.

President of the City Council of
the City of Huntsville, Alabama

APPROVED this the 9th day of October, 2025.

Mayor of the City of Huntsville,
Alabama

U.S. DEPARTMENT OF TRANSPORTATION

GRANT AGREEMENT UNDER THE FISCAL YEAR 2022 RAISE PROGRAM

This agreement is between the United States Department of Transportation (the “USDOT”) and the Alabama Department of Transportation (the “**Recipient**”).

This agreement reflects the selection of the Recipient to receive a RAISE Grant for the Pedestrian Access and Redevelopment Corridor (PARC) project.

If schedule A to this agreement identifies a Designated Subrecipient, that Designated Subrecipient is also a party to this agreement, and the parties want the Designated Subrecipient to carry out the project with the Recipient’s assistance and oversight.

The parties therefore agree to the following:

ARTICLE 1 GENERAL TERMS AND CONDITIONS.

1.1 General Terms and Conditions.

- (a) In this agreement, “**General Terms and Conditions**” means the content of the document titled “General Terms and Conditions Under the Fiscal Year 2022 RAISE Program: FHWA Projects,” dated April 23, 2025, which is available at <https://www.transportation.gov/BUILDgrants/grant-agreements>. The General Terms and Conditions reference the information contained in the schedules to this agreement. The General Terms and Conditions are part of this agreement.
- (b) The Recipient states that it has knowledge of the General Terms and Conditions.
- (c) The Recipient acknowledges that the General Terms and Conditions impose obligations on the Recipient and that the Recipient’s non-compliance with the General Terms and Conditions may result in remedial action, terminating of the RAISE Grant, disallowing costs incurred for the Project, requiring the Recipient to refund to the USDOT the RAISE Grant, and reporting the non-compliance in the Federal-government-wide integrity and performance system.

ARTICLE 2 SPECIAL TERMS AND CONDITIONS.

There are no special terms for this award.

**SCHEDULE A
ADMINISTRATIVE INFORMATION**

1. Application.

Application Title: Pedestrian Access and Redevelopment Corridor

Application Date: 04/14/2022

2. Recipient's Unique Entity Identifier.

See section 23.3 of the General Terms and Conditions.

3. Recipient Contact(s).

Rod Ellis
Region Pre-construction Engineer
Alabama Department of Transportation
1525 Perimeter Parkway Suite 400
Huntsville, AL 35806
(256) 505-4960
ellisro@dot.state.al.us

4. Recipient Key Personnel.

None.

5. USDOT Project Contact(s).

Shaun Capps
Discretionary Grant Program Manager
Federal Highway Administration
9500 Wynlakes Place
Montgomery, AL 36064
(334) 274-6347
christopher.capps@dot.gov

6. Payment System.

USDOT Payment System: FMIS

7. Office for Subaward and Contract Authorization.

USDOT Office for Subaward and Contract Authorization: FHWA Division

8. Federal Award Identification Number.

See section 23.2 of the General Terms and Conditions.

9. Designated Subrecipient.

Designated Subrecipient: City of Huntsville

Designated Subrecipient Point of Contact:

Kathy Martin
Director of City Engineering
City of Huntsville
305 Fountain Circle
Huntsville, Alabama 35801
(256) 427-5300
Kathy.martin@huntsvilleal.gov

SCHEDULE B PROJECT ACTIVITIES

1. General Project Description.

This project will design and construct multimodal improvements on approximately 1.2 miles of the Pedestrian Access and Redevelopment Corridor (PARC) linking downtown Huntsville to neighborhoods that are physically isolated by US 231/431, Governors Drive, and the Pinhook Creek. The scope consists of approximately 6,000 feet of multimodal improvements, a cable-suspended pedestrian bridge over US 431/US 231 and Governors Drive, three bowstring truss pedestrian bridges over Pinhook Creek and Huntsville Spring Branch, replacement of a railroad bridge, and flood mitigation measures.

2. Statement of Work.

NEPA

- Environmental Studies and NEPA document preparation

Final Design

- Final design and construction documents

Construction (RAISE grants funds will be used for Component 1 only)

Component 1: Channel Improvements

- Widen approximately 3,200 linear feet of Pinhook Creek from Holmes Avenue to Memorial Parkway (US Hwy 231) to include excavation of the western channel bank for flood reduction and promote economic development within the downtown core.
- Benching above the high-water mark, with varying ranges between approximately 2.5- and 5-feet high with an average of 80-feet wide for additional flood control.
- Stream stabilization to include installation of a low flow channel to include harden edges and 8-foot-high retaining walls along the eastern channel bank.
- Dredging approximately 70,000 cubic yards of silt deposit from Pinhook Creek.
- Stream Restoration to include installation of spurs dikes and rock clusters to aid in sediment transport, bank protection and low-flow channel maintenance.

Component 2: Cable Suspension Bridge

Construct a pedestrian bridge over US-431/US 231 (Memorial Parkway) and Governors Drive.

- Construct a cable suspended pedestrian bridge approximately 1,100 feet in length over two major US Highways (Memorial Parkway and Governors Drive) to improve safety, mobility and accessibility using alternate modes of transportation

to connect under-served communities to employment centers, healthcare and public services.

- Bridge will be constructed utilizing three piers with a 12-foot-wide multiuse path to include 42-inch high railing and 8-feet high safety fencing and pedestrian lighting.

Component 3: Railroad Bridge

- Remove and replace the existing Huntsville Madison County Railroad Bridge with a new 440-foot long x 25-foot wide concrete deck bridge supported by 3-foot diameter drilled shaft piers spaced approximately 34-feet apart to align parallel with stream flow in Pinhook Creek to minimize flooding within the downtown core.

Component 4: Bowstring Truss Pedestrian Bridges and Hardscape

Construct pedestrian bridge over Pinhook Creek

- Construct approximately 6,000 linear feet of multimodal pedestrian and cyclist corridor within the bench area associated with the overflow of Pinhook Creek to promote connectivity and economic development within the downtown core.
- Construct three precast bowstring pedestrian bridges over Pinhook Creek to provide direct connectivity to job centers, public services and healthcare facilities

SCHEDULE C
AWARD DATES AND PROJECT SCHEDULE

1. Award Dates.

Budget Period End Date: 12/31/2029
Period of Performance End Date: See section 4.5 of the General Terms and Conditions

2. Estimated Project Schedule.

Milestone	Schedule Date
Planned Construction Substantial Completion and Open to Traffic Date:	12/31/2028

3. Special Milestone Deadlines.

None.

SCHEDULE D
AWARD AND PROJECT FINANCIAL INFORMATION

1. Award Amount.

RAISE Grant Amount: \$20,000,000

2. Federal Obligation Information.

Federal Obligation Type: Single

3. Approved Project Budget.

Eligible Project Costs

	Preliminary Engineering (NEPA and Final Design)	Component 1: Channel Improvements	Component 2: Cable Suspension Bridge	Component 3: Railroad Bridge	Component 4: Precast Ped Bridges and Hardscape	Total
RAISE Funds:	\$0	\$20,000,000	\$0	\$0	\$0	\$20,000,000
Other Federal Funds:	\$0	\$0	\$0	\$0	\$0	\$0
Non- Federal Funds *:	\$3,000,000	\$5,000,000	\$40,000,000	\$4,000,000	\$6,000,000	\$58,000,000
Total:	\$3,000,000	\$25,000,000	\$40,000,000	\$4,000,000	\$6,000,000	\$78,000,000

* City of Huntsville funds.

4. Cost Classification Table.

Reserved.

5. Approved Pre-award Costs.

On May 10, 2024, the Alabama Department of Transportation (ALDOT) sent a written request to the FHWA Alabama Division for advance construction (23 U.S.C. 115) authorization to advance preliminary engineering activities. ALDOT requested advance construction for \$2,000,000 in RAISE Grant funds. The Division authorized advance construction on June 11, 2024.

Activities under that authorization are approved pre-award costs under 2 CFR 200.458.

SCHEDULE E CHANGES FROM APPLICATION

Scope: As documented in the OST award letter, the proposed scope was adjusted to remove the building demolition and landscaping amenities.

Schedule: The overall completion date has moved out one year to December 31, 2028, due to the environmental process taking longer than originally anticipated.

Budget: The overall budget has increased significantly due to the level of inflation that has occurred since the estimate in the application was developed.

The table below provides a summary comparison of the Project budget.

Fund Source	Application		Schedule D	
	\$	%	\$	%
Previously Incurred Costs				
Federal Funds	0	---	0	---
Non-Federal Funds	0	---	0	---
Total Previously Incurred Costs	0	---	0	---
Future Eligible Project Costs				
RAISE Funds	20,000,000	35	20,000,000	26
Other Federal Funds	0	---	0	---
Non-Federal Funds	37,377,097	65	58,000,000	74
Total Future Eligible Project Costs	57,377,097	100	78,000,000	100
Total Project Costs	57,377,097	100	78,000,000	100

Other: No other notable changes.

SCHEDULE F
RAISE PROGRAM DESIGNATIONS

1. Urban or Rural Designation.

Urban-Rural Designation: Urban

2. Capital or Planning Designation.

Capital-Planning Designation: Capital

3. Historically Disadvantaged Community or Area of Persistent Poverty Designation.

HDC or APP Designation: Yes

4. Funding Act.

Funding Act: IIJA

SCHEDULE G
RAISE PERFORMANCE MEASUREMENT INFORMATION

Study Area: Data will be collected from locations in the area from Holmes Avenue to the North along Huntsville Spring Branch across Memorial Parkway and Governors Drive to the Lowe Mills district to the South.

Baseline Measurement Date: 10/30/2025

Baseline Report Date: 12/30/2025

Table 1: Performance Measure Table

Measure	Category and Description	Measurement Frequency
Auto Crash Rates by Type/Severity	Safety Crash rates will be measured and reported as crashes per 100 million VMT and identified by the following severity categories: fatal, injury, and property-damage-only (PDO) crashes	Annual
Bike and Pedestrian Counts	Economic Competitiveness Average daily bicycle and pedestrian counts using National Bicycle & Pedestrian Documentation Project methodology by conducting hourly counts at key locations in the study area. Counts will be collected on a typical weekday, Saturday and Sunday and should be conducted monthly to produce a quarterly average	Annual

SCHEDULE H LABOR AND WORK

1. Efforts to Support Good-Paying Jobs and Strong Labor Standards

The Recipient states that rows marked with “X” in the following table are accurate:

	The Recipient or a project partner promotes robust job creation by supporting good-paying jobs directly related to the project with free and fair choice to join a union. <i>(Describe robust job creation and identify the good-paying jobs in the supporting narrative below.)</i>
	The Recipient or a project partner will invest in high-quality workforce training programs such as registered apprenticeship programs to recruit, train, and retain skilled workers, and implement policies such as targeted hiring preferences. <i>(Describe the training programs in the supporting narrative below.)</i>
	The Recipient or a project partner will partner with high-quality workforce development programs with supportive services to help train, place, and retain workers in good-paying jobs or registered apprenticeships including through the use of local and economic hiring preferences, linkage agreements with workforce programs, and proactive plans to prevent harassment. <i>(Describe the supportive services provided to trainees and employees, preferences, and policies in the supporting narrative below.)</i>
	The Recipient or a project partner will partner and engage with local unions or other worker-based organizations in the development and lifecycle of the project, including through evidence of project labor agreements and/or community benefit agreements. <i>(Describe the partnership or engagement with unions and/or other worker-based organizations and agreements in the supporting narrative below.)</i>
	The Recipient or a project partner will partner with communities or community groups to develop workforce strategies. <i>(Describe the partnership and workforce strategies in the supporting narrative below.)</i>
X	The Recipient or a project partner has taken other actions related to the Project to create good-paying jobs with the free and fair choice to join a union and incorporate strong labor standards. <i>(Describe those actions in the supporting narrative below.)</i>
	The Recipient or a project partner has not yet taken actions related to the Project to create good-paying jobs with the free and fair choice to join a union and incorporate strong labor standards but, before beginning construction of the Project, will take relevant actions described in schedule B. <i>(Identify the relevant actions from schedule B in the supporting narrative below.)</i>

	The Recipient or a project partner has not taken actions related to the Project to improve good-paying jobs and strong labor standards and will not take those actions under this award.
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2. **Supporting Narrative.**

As the recipient of a HUD CNI grant, the City of Huntsville, in partnership with the Huntsville Housing Authority and the Mill Creek community, developed the Mill Creek Neighborhood Transformation Plan, which provides a framework focusing on three major community plans: Neighborhood, Housing, and People. The overarching goal for the People Plan is to create an environment and program of supportive services that help people in need achieve their life goals. This means creating high-quality and accessible education, employment, and healthcare programs for people at all stages of life, focusing on Education, Workforce Development, and Health. The Plan focuses on five main pillars: Education, Health, Economic Mobility, Housing Stability, and Resident Engagement. In partnership with Huntsville City Schools, Huntsville Hospital, Boys and Girls Club of America, and area employers, the Plan proposes new community resource centers that will provide services such as: early childhood education programs, employment access and placement programs, childcare services, a workforce development center, and health and mental health services. The Mill Creek Neighborhood will include workforce housing to support area employers. In addition, the City and the Huntsville Housing Authority (HHA) are currently restructuring public housing throughout the City to address aging properties and promote mixed-income developments to circumvent the effects of gentrification due to the City's unprecedented growth.

Furthermore, the City works with community-based organizations such as HATCH, a local workforce development program, that recruits nearby residents, provides access to skills training required for available jobs, and addresses any barriers hard-to-employ residents may encounter.

The City also provides opportunities for locally owned businesses and organizations for specific contracting services within the metropolitan area. Such opportunities could include construction, cleaning, and landscaping.

RECIPIENT SIGNATURE PAGE

The Recipient, intending to be legally bound, is signing this agreement on the date stated opposite that party's signature.

ALABAMA DEPARTMENT OF TRANSPORTATION

	By:	
Date		Signature of Recipient's Authorized Representative
		John Cooper
		Name
		Director
		Title

DESIGNATED SUBRECIPIENT SIGNATURE PAGE

The Designated Subrecipient, intending to be legally bound, is signing this agreement on the date stated opposite that party's signature.

CITY OF HUNTSVILLE

<u>October 9, 2025</u>	By: <u></u>
Date	Signature of Designated Subrecipient's Authorized Representative
	Tommy Battle
	<u></u>
	Name
	Mayor
	<u></u>
	Title

USDOT SIGNATURE PAGE

The USDOT, intending to be legally bound, is signing this agreement on the date stated opposite that party's signature.

UNITED STATES DEPARTMENT OF TRANSPORTATION

_____	By: _____
Date	Signature of USDOT's Authorized Representative
	Mark Bartlett

	Name
	FHWA Alabama Division Administrator

	Title